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GLOSSARY

1. CHINCOM is an abbreviation for the China Committee set up in the fall of 1952 by the US and other participating countries to develop a security export control policy relating to Communist China.
2. International China Embargo List is the present title of the multilateral export controls against Communist China. It consists of an embargo on all items on present COCOM Lists I (176 items), II (26 items), III (64 items), plus 207 items on the Consolidated China Special List.
3. Consolidated China Special List includes items on the former China Special List plus items decontrolled from former COCOM Lists I, II, and III in August 1954.
4. Differential Controls refers to the difference in treatment accorded the European Soviet Bloc and that accorded Communist China, North Korea, and North Vietnam. As far as the European Soviet Bloc is concerned List I commodities are embargoed, List II are under quantitative control, List III under surveillance only. As a result only commodities on IL I are embargoed to both the European Soviet Bloc and Communist China. Consequently, the differential refers to IL II, IL III and the Consolidated China Special List. It has been contended that all items, except those on IL I, may be obtained from the western world, and transshipped, at some additional cost and delay, through the intermediary activities of the USSR and its satellites.

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5. Transshipment. With reference to China Controls, transshipment means procurement by Communist China through sale by a western exporter to a European Bloc country of commodities embargoed to Communist China but not to the European Bloc. These cargoes usually go via Antwerp or Rotterdam to Gdynia where they are transshipped on Bloc vessels to Communist China.

6. China exceptions procedures. There are two procedures under which exceptional shipments of embargoed goods may be made by CHINCOM countries to Communist China:

(a) COCOM Document 471 (Revised) provides that items on the old and new IL I and II lists may be shipped only when the exporting country would otherwise lose essential supplies to sustain its basic economy and support its defense effort. The Government concerned must inform CHINCOM in advance of all details, including the quid pro quo involved, and obtain approval prior to the actual shipment.

(b) Document 782 provides that old List III and China Special List items may be shipped, under very special circumstances, if the exporting member country considers that the item will not contribute to Communist China's military strength and will be used for civilian purposes. Such cases may be submitted to CHINCOM for advance discussion, but only ex-post-facto reporting is required.

7. P.C.'s means Participating Countries or members of COCOM and CHINCOM.

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